May 15, 2024

Chairman Merkley, Ranking Member Murkowski, and Members of the Subcommittee:

I appreciate the opportunity to present the National Trust for Historic Preservation’s recommendations for FY 2025 appropriations. My name is Shaw Sprague, and I am the Vice President of Government Relations. The National Trust is a privately funded nonprofit chartered by Congress in 1949. We work to save America’s historic places to enrich our future.

Thank you for considering recommendations made by the National Trust. We look forward to continuing our work with this Subcommittee as you address the ongoing need for investments to sustain our nation’s rich heritage of cultural and historic resources that also generate lasting economic and civic vitality for communities throughout the nation. We offer our gratitude for your longstanding support for preserving America’s special places.

Our annual report, “The Preservation Budget: Select Preservation Priorities for FY 2025 Appropriations,”1 includes more information on the programs identified below, including funding levels over time and many remarkable recent examples of program successes.

National Park Service: Historic Preservation Fund. The HPF is the principal source of funding to implement the nation’s preservation programs. This critical program saw six successive historic funding levels, until FY 2024. While this recent investment in the HPF has facilitated innovative and impactful historic preservation work across the country, additional appropriations are needed to ensure a more complete historic narrative is preserved for future generations and lesser-known places of historic and cultural significance may continue to enrich our communities.

HPF funding supports fundamental preservation activities such as survey, nomination of properties to the National Register of Historic Places, public education, and project reviews required for federal Historic Tax Credit (HTC) projects. Among many highlights, we would like to emphasize the Subcommittee’s sustained support for the African American Civil Rights grants program to preserve and highlight sites and stories associated with securing civil rights for All Americans. We would also like to highlight the extraordinary impact Paul Bruhn Historic Revitalization Grants have in fostering economic development in our nation’s rural communities. The competitive grant programs within the HPF are having a transformative impact in communities throughout the country and these investments are helping preserve a broader

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1 https://savingplaces.org/preservation-funding-priorities
historic narrative while revitalizing communities and creating local jobs. State and Tribal historic
preservation offices are at the forefront of protecting our nation’s historic and cultural resources
and are consistently asked to do more with less funding. The National Trust strongly supports
addressing this unmet financial need.

We respectfully request that Congress provide a total FY 2025 HPF appropriation of $225
million. Within that funding, we recommend:

- $70 million for State Historic Preservation Officers (SHPOs)
- $34 million for Tribal Historic Preservation Officers (THPOs)
- $28 million for competitive grants to preserve the sites and stories of efforts to
  advance African American Civil Rights
- $7 million for the History of Equal Rights Grants program to preserve the
  sites and stories associated with securing civil rights for All Americans, including
  women, American Latino, Native American, Alaska Native, Native Hawaiian, and LGBTQ Americans
- $13 million for grants to Historically Black Colleges and Universities to
  preserve and rehabilitate historic buildings
- $40 million for Save America’s Treasures grants
- $17 million for Paul Bruhn Historic Revitalization grants
- $5 million for Underrepresented Community grants
- $11 million for Semiquincentennial Grants program

**National Park Service: National Networks.** The NPS manages five national networks around
important themes in American history: African American Civil Rights, the Underground
Railroad Network to Freedom, the Reconstruction Era, World War II Heritage Cities, and
Japanese American World War II History. These programs coordinate preservation, research,
and education efforts nationwide across large networks of partners. Please support $11.75
million to administer and enhance National Networks programs. Increased funding would
provide additional support for the NPS to enhance the administration and expansion of National
Networks programs.

**National Park Service: Deferred Maintenance.** The NPS is responsible for maintaining a
system comprised of more than 85 million acres that tell the stories of remarkable people and
events in our country's history. Unfortunately, after over 100 years of operation and inconsistent
public funding, the NPS faces a multi-million dollar deferred maintenance backlog. Deferred
maintenance in our national parks puts historic and cultural sites at risk of permanent damage or
loss, and in the absence of funding, the condition of these assets will continue to deteriorate and
become more expensive to repair and preserve in the future. We also recommend sustained
increases for specific line items to ensure the maintenance backlog continues to decrease.

- **Construction.** We recommend at least $150 million in funding for Line-Item
  Construction projects that address the deferred maintenance for the NPS’ highest priority
  non-transportation assets with project costs greater than $1 million.
• **Repair and Rehabilitation; Cyclic Maintenance.** We are enormously appreciative of the Committee’s commitment to enhancing these accounts with significant investments since FY 2016. We recommend additional increases for Repair and Rehabilitation at $150 million and maintaining $205 million for Cyclic Maintenance to ensure routine and emerging needs are appropriately addressed.

**National Park Service: Cultural Programs.** Within its cultural programs, the NPS manages many critical historic preservation activities, including management of the National Register of Historic Places and the National Historic Landmarks Program, certification of federal historic tax credit (HTC) projects, coordination of federal archaeology programs, and the administration of invaluable and targeted grant funding. These grant programs include the Native American Graves Protection and Repatriation Act Grants, Japanese American Confinement Sites Grants, American Battlefield Protection Program Assistance Grants, and many more. The National Trust recommends $46 million for Cultural Programs for FY 2025. Specifically, we want to highlight our recommendation of $3 million for the African American Burial Grounds Preservation Program, which has been authorized since FY 2023, but has yet to receive any appropriated funds to begin this critical work. This recently authorized program will allow descendant-led and preservation organizations working to protect African American burial grounds to receive funding to preserve these sacred landscapes. Assisting with the discovery of these places of tribute and memory ahead of commercial development will help avoid disturbances of these sacred places and aid family members, descendants, and community members in honoring and remembering their shared past.

Further increases in this account will support sustained demands to review and approve federal HTC projects and allow improvements to, and a more complete list of, historic and archeological resources in the National Register of Historic Places.

**National Park Service: National Heritage Areas.** We recommend $34 million for the Heritage Partnership Program and National Heritage Areas (NHAs). This level of investment would provide the necessary funding for each of the 62 individual NHAs in 36 states, as well as NPS administrative support for coordination, guidance, assistance, and training. NHAs uniquely combine historic preservation, cultural and natural resource conservation, local and regional preservation planning, and heritage education and tourism. According to the NPS, NHAs leverage an average of $5.50 for every $1 of federal investment to create jobs, generate local government revenue, and sustain local communities through revitalization tourism.

**Bureau of Land Management: Cultural Resources Management.** The Bureau of Land Management (BLM) oversees the largest, most diverse, and scientifically important collection of historic and cultural resources on our nation’s public lands, as well as the museum collections and data associated with them. The National Trust recommends $25 million to bolster this program. The cultural resources program also supports Section 106 review of land-use proposals, Section 110 inventory and protection of cultural resources, compliance with the Native American Graves Protection and Repatriation Act, and consultation with Tribes and Alaska Native Governments.
Moving forward, we recommend $1 million in dedicated funds for the agency to enhance its National Cultural Resources Information Management System (NCRIMS). This collaboration with state historic preservation offices is one of the nation’s most innovative programs to support predictive modeling and data analysis to enhance planning for large-scale, cross-jurisdictional land-use projects.

**Bureau of Land Management: National Landscape Conservation System.** The BLM’s National Landscape Conservation System (National Conservation Lands) includes approximately 37 million acres of congressionally and presidentially designated lands, including National Monuments, National Conservation Areas, Wilderness, Wilderness Study Areas, National Scenic and Historic Trails, and Wild and Scenic Rivers.

We encourage the Committee to provide at least $78 million to the base program for the National Landscape Conservation System. An increase in funding will allow for greater inventory and monitoring of cultural resources in this growing system, prevent damage to the resources found in these areas, ensure proper management, and provide for a quality visitor experience.

**Independent Agencies: National Endowments for the Arts and for the Humanities.** We urge the Committee to provide no less than $211 million each for the National Endowment for the Arts (NEA) and National Endowment for the Humanities (NEH). NEA and NEH funding is critical to communities around the country and strengthens our nation by promoting the ‘lessons of history’ to all Americans. This funding has also supported efforts by the National Trust’s Historic Sites and others to tell a fuller American story and engage visitors in compelling ways.

**Independent Agencies: Advisory Council on Historic Preservation.** We recommend $10.5 million for the Advisory Council on Historic Preservation (ACHP). This increase would enhance the ACHP’s ability to perform its essential role in ensuring the nation’s historic and cultural resources are protected while also advancing timely delivery of major infrastructure projects and improving consultation with Indian Tribes. The increase would also support the ACHPs efforts to promote enhanced mapping and digitization of cultural resources.

We stand ready to assist the Committee in support of our recommendations.

Sincerely,

Shaw Sprague  
Vice President of Government Relations  
National Trust for Historic Preservation